### House of Representatives



General Assembly

File No. 591

January Session, 2017

Substitute House Bill No. 7195

House of Representatives, April 13, 2017

The Committee on Judiciary reported through REP. TONG of the 147th Dist., Chairperson of the Committee on the part of the House, that the substitute bill ought to pass.

# AN ACT IMPLEMENTING THE RECOMMENDATIONS OF THE TASK FORCE TO STUDY METHODS FOR IMPROVING THE COLLECTION OF PAST DUE CHILD SUPPORT.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Subsection (e) of section 6-38b of the general statutes is
- 2 repealed and the following is substituted in lieu thereof (*Effective from*
- 3 passage):
- 4 (e) The commission, in consultation with the State Marshals
- 5 Advisory Board, shall (1) adopt regulations in accordance with the
- 6 provisions of chapter 54 to establish professional standards, including
- 7 training requirements and minimum fees for execution and service of
- 8 process, and (2) implement policies and procedures to increase state
- 9 marshal participation in the serving of capias mittimus orders. Such
- 10 policies and procedures may require that at all times a certain
- 11 <u>minimum percentage of the overall number of state marshals be</u>
- 12 <u>actively engaged in the service of capias mittimus orders.</u>

Sec. 2. Subsection (a) of section 3-119 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2017):

- (a) The Comptroller shall pay all salaries and wages not less than ten calendar days or more than fifteen calendar days after the close of the payroll period in which the services were rendered, except as provided in subsections (b) and (c) of this section, but shall draw no order in payment for any service of which the payroll officer of the state has official knowledge without the signed statement of the latter that all employees listed on the payroll of each agency have been duly appointed to authorized positions and have rendered the services for which payment is to be made. The Comptroller is authorized to develop, install and operate a comprehensive fully documented electronic system for effective personnel data, for payment of compensation to all state employees and officers and for maintenance of a chronological and permanent record of compensation paid to each employee and officer for the state employees retirement system and other purposes. Such electronic system shall, within available appropriations, facilitate the electronic processing of an income withholding order entered by a state or federal court, including any withholding order transmitted to the Comptroller by means of the electronic income withholding order process implemented by the federal Office of Child Support Enforcement. The Comptroller is authorized to establish an accounting procedure to implement this section.
- Sec. 3. Subsection (h) of section 31-227 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 40 1, 2017):
  - (h) (1) An individual filing an initial claim for unemployment compensation shall, at the time of filing such claim, disclose whether or not the individual owes child support obligations. [as defined under subdivision (6) of this subsection.] If any such individual discloses that he or she owes child support obligations and has been determined to

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be eligible for unemployment compensation, the administrator shall notify the state or local child support enforcement agency enforcing such obligation that the individual is eligible for unemployment compensation.

- (2) The administrator shall deduct and withhold from any unemployment compensation payable to an individual who owes child support obligations (A) the amount specified by the individual to the administrator to be deducted and withheld under this subsection, if neither subparagraph (B) nor (C) of this subdivision is applicable, or (B) the amount determined pursuant to an agreement submitted to the administrator under Section 654(20)(B)(i) of the Social Security Act by the state or local child support enforcement agency, unless subparagraph (C) of this subdivision is applicable, or (C) any amount otherwise required to be so deducted and withheld from such unemployment compensation pursuant to legal process, as defined in Section 662(e) of the Social Security Act, properly served upon the administrator. For the purposes of this subdivision, legal process shall be deemed properly served upon the administrator if such legal process is transmitted to the administrator by means of the electronic income withholding order process implemented by the federal Office of Child Support Enforcement.
- 67 (3) Any amount deducted and withheld under subdivision (2) of 68 this subsection shall be paid by the administrator to the appropriate 69 state or local child support enforcement agency.
  - (4) Any amount deducted and withheld under subdivision (2) of this subsection shall for all purposes be treated as if it were paid to the individual as unemployment compensation and paid by such individual to the state or local child support enforcement agency in satisfaction of the individual's child support obligations.
  - (5) This subsection shall be applicable only if appropriate arrangements have been made for reimbursement by the state or local child support enforcement agency for the administrative costs incurred by the administrator under this subsection which are attributable to

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child support obligations being enforced by such state or local child support enforcement agency.

(6) For the purposes of this subsection, [the term] "unemployment compensation" means any compensation payable under this chapter, including amounts payable by the administrator pursuant to an agreement under any federal law providing for compensation, assistance, or allowances with respect to unemployment; "child support obligations" includes only obligations which are being enforced pursuant to a plan described in Section 654 of the Social Security Act which has been approved by the Secretary of Health and Human Services under Part D of Title IV of the Social Security Act; and "state or local child support enforcement agency" means any agency of this state or a political subdivision thereof operating pursuant to a plan described in Section 654 of the Social Security Act which has been approved by the Secretary of Health and Human Services under Part D of Title IV of the Social Security Act.

This act shall take effect as follows and shall amend the following sections:				
Section 1	from passage	6-38b(e)		
Sec. 2	July 1, 2017	3-119(a)		
Sec. 3	July 1, 2017	31-227(h)		

#### Statement of Legislative Commissioners:

In Section 3(h)(1), "as defined under subdivision (6) of this subsection" was bracketed to avoid redundancy.

JUD Joint Favorable Subst. -LCO

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

#### **OFA Fiscal Note**

#### State Impact:

Agency Affected	Fund-Effect	FY 18 \$	FY 19 \$
Admin. Serv., Dept.	GF - Potential	See Below	See Below
_	Cost		

Note: GF=General Fund

#### Municipal Impact: None

#### Explanation

The bill requires the State Marshal Commission to implement policies and procedures to increase state marshal participation in the execution of capias mittimus orders. Approximately 40 state marshals are currently trained to execute capias warrants, in 2016 this training cost \$15,000. If the commission decides to train an additional 120 state marshals, this bill would result in a cost of \$45,000.

#### The Out Years

The annualized ongoing fiscal impact identified above would continue into the future subject to inflation.

OLR Bill Analysis HB 7195

AN ACT IMPLEMENTING THE RECOMMENDATIONS OF THE TASK FORCE TO STUDY METHODS FOR IMPROVING THE COLLECTION OF PAST DUE CHILD SUPPORT.

#### SUMMARY

This bill requires the State Marshal Commission to implement policies and procedures to increase state marshal participation in serving capias orders (i.e., orders to compel someone to appear in court).

The bill requires the comptroller to facilitate the electronic processing of federal and state court income withholding orders, including certain child support orders.

It also specifies that a child support withholding order sent to the labor commissioner through the federal electronic system is considered proper legal process for the purpose of withholding outstanding child support from an obligor's unemployment compensation.

EFFECTIVE DATE: July 1, 2017, except the provision on policies and procedures for serving capias orders is effective upon passage.

#### CAPIAS ORDERS

The bill requires the State Marshal Commission, in consultation with the State Marshals Advisory Board, to implement policies and procedures, such as requiring that a minimum percentage of capias orders be served by state marshals at all times, to increase state marshal participation in serving such orders.

Under existing law, the commission and advisory board must establish state marshals' professional standards, including training requirements and minimum fees for serving process. Service of process

is the procedure by which a party to a lawsuit gives an appropriate notice of initial legal action to another party.

## ELECTRONIC INCOME WITHHOLDING ORDER PROCESS (E-IWO) Comptroller — State Employees' Compensation

By law, the comptroller may use an electronic system for paying state employees. Under the bill, such an electronic system must, within available appropriations, facilitate the electronic processing of federal and state court income withholding orders, including child support orders sent through the e-IWO process (see BACKGROUND).

#### Labor Commissioner — Unemployment Compensation

Under existing law, the labor commissioner must withhold from a person's unemployment compensation the child support owed based on the amount (1) specified by the person in his or her initial unemployment claim, (2) determined by a state or local child support enforcement agency, or (3) required by legal process properly served on the commissioner. The bill specifies that a child support withholding order sent to the commissioner through the e-IWO process is considered proper legal process for the purpose of child withholding outstanding support from an obligor's unemployment compensation.

#### BACKGROUND

#### e-IWO Process

The federal Office of Child Support Enforcement (CSE) implemented the e-IWO process, which enables states to send and employers to receive income withholding orders electronically. It also allows employers to notify states about the status of existing income withholding orders.

#### Related Laws

Title IV-D of the federal Social Security Act established the CSE program (42 USCA § 301 et seq.). The CSE program, funded by both state and federal dollars, provides services related to the establishment, modification, and enforcement of child support orders.

#### **COMMITTEE ACTION**

Judiciary Committee

Joint Favorable

Yea 39 Nay 0 (03/29/2017)